

Message Text

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 017948 TOSEC 010220

E.O. 11652: GDS

TAGS: PFOR, UNSC, XF

SUBJECT: SECURITY COUNCIL: MIDDLE EAST

1. SECURITY COUNCIL PRESIDENT HAS, ACCORDING USUN, NOW SCHEDULED CONSULTATIONS MORNING JANUARY 26 PRIOR TO SECURITY COUNCIL MEETING AFTERNOON OF JANUARY 26 AT WHICH HE ANTICIPATES VOTE. THIS TIMING WOULD PERMIT YOU, IF YOU DESIRE, TO DELIVER YOUR STATEMENT PERSONALLY AT SC AFTER VOTE.

2. WE HAVE YOUR MINOR ALTERATIONS IN DRAFT STATEMENT FOR USE AFTER VOTE. BASED ON THAT STATEMENT, WE HAVE DRAFTED BRIEF EXPLANATION OF VOTE FOR AMB. MOYNIHAN FOR HIS USE IN EVENT YOU DO NOT GO TO NEW YORK. THIS HAS BEEN TRANSMITTED TO AMB. MOYNIHAN FOR HIS CONSIDERATION PENDING YOUR REACTION. DEPENDING ON YOUR DECISION, AMB. MOYNIHAN IS THUS PREPARED FOR POSSIBILITY EITHER OF YOUR COMING THERE AND MAKING YOUR STATEMENT OR FOR MAKING HIS SHORT STATEMENT WHILE YOUR LONGER
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ONE IS ISSUED IN WASHINGTON.

3. BRIEF DRAFT EXPLANATION OF VOTE FOR AMB. MOYNIHAN
FOLLOWS:

QUOTE: THE UNITED STATES HAS NOT LIGHTLY CAST A NEGATIVE VOTE AGAINST THE RESOLUTION THAT WAS BEFORE US. WE VOTED NO ONLY AFTER LONG AND SOBER CONSIDERATION AND WITH THE REALIZATION THAT WE MUST KEEP FOREMOST IN MIND A GREATER GOAL BEYOND THIS COUNCIL CHAMBER. I WANT TO MAKE CLEAR OUR REASONS FOR VOTING AS WE DID-- AND THE SERIOUSNESS WITH WHICH MY GOVERNMENT FIRST WEIGHED THE VIEWS EXPRESSED IN THIS DEBATE. AS WITNESS TO OUR INTENT AND PURPOSE, THE SECRETARY OF STATE AT THIS MOMENT IS RELEASING A STATEMENT THAT MORE COMPLETELY SETS OUT UNITED STATES VIEWS ON WHERE THIS DEBATE HAS LEFT US IN OUR SEARCH FOR A MIDDLE EAST PEACE.

TO BRIEFLY STATE THAT POSITION WE CONCLUDED THAT OUR RESPONSIBILITY TO SEEK FURTHER PROGRESS TOWARD AN OVERALL PEACE SETTLEMENT IN THE MIDDLE EAST REQUIRED US, EVEN IF WE STOOD ALONE, TO PRESERVE THE FRAMEWORK FOR NEGOTIATIONS ESTABLISHED IN SECURITY COUNCIL RESOLUTIONS 242 AND 338. THE PROVISIONS THAT WERE BEFORE US WERE SUCH THAT WE CONSIDERED THE NEGOTIATING FRAMEWORK WOULD HAVE BEEN ALTERED IN WAYS THAT WOULD HAVE BEEN SERIOUSLY HARMFUL TO THE FUTURE OF THE PEACEMAKING PROCESS. WE UNDERSTAND THE REASONS BEHIND MANY OF THE IDEAS THAT HAVE BEEN PRESENTED HERE AND WE ARE NOT CLOSING THE DOOR TO THE INTRODUCTION INTO THE NEGOTIATING PROCESS OF CONSIDERATIONS THAT HAVE NOT YET BEEN ADDRESSED. RATHER WE WISH TO EMPHASIZE THAT IT IS BETTER TO GO FORWARD WITH THE AGREED BASIS THAT DOES EXIST, TO UTILIZE IT TO THE BEST OF OUR ABILITY, AND TO SEE IT EVOLVE IN A MANNER THAT WILL MAKE IT MORE USEFUL RATHER THAN RUNNING THE RISK OF DESTROYING IT.

ON JANUARY 19, I MADE BEFORE THIS COUNCIL A SHORT STATEMENT OF THE UNITED STATES POSITION ON CHANGES TO THE AGREED FRAMEWORK FOR NEGOTIATION. I SAID THEN THAT
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CHANGES IMPOSED, WHATEVER THE INTENTIONS AND WITH WHATEVER JUSTIFICATION, BUT NEVERTHELESS IMPOSED, WOULD NOT WORK. THAT IS A POINT THAT I WOULD LIKE TO MAKE AGAIN TODAY. THE UNITED STATES NEGATIVE VOTE ON THE RESOLUTION WAS NOT BASED ON ANTIPATHY TO THE ASPIRATIONS OF THE PALESTINIANS BUT ON THE CONVICTION THAT THE PASSAGE OF THAT RESOLUTION WOULD NOT AMELIORATE THEIR CONDITION NOR BE THE MOST EFFECTIVE WAY OF ADDRESSING

THE LONG-NEGLECTED PROBLEM OF THE PALESTINIAN FUTURE
IN THE CONTEXT OF AN OVERALL SETTLEMENT.

IT IS NOT A QUESTION OF WHETHER BUT OF HOW TO MAKE
PROGRESS TOWARD THE GOAL WE ALL PROFESS.

I WISH TO THANK THE PRESIDENT OF THE COUNCIL FOR HIS
STATESMANSHIP AND LEADERSHIP THAT HAS PILOTED US ALL
THROUGH IMPORTANT AND FAR-REACHING DELIBERATIONS. I WISH
TO CONGRATULATE ALL MEMBERS WHO HAVE SPOKEN HERE FOR THE
THOUGHTFULNESS AND MEASURED TONES OF THEIR POSITIONS.
SURELY THIS APPROACH IS CONSTRUCTIVE AND HELPFUL TO THE
PARTIES THAT MUST SOON PROCEED TO NEGOTIATION OF ALL THE
ISSUES BEFORE THEM -- TO MATTERS OF PROCEDURE, THE QUESTION
OF ADDITIONAL PARTICIPATION, AND THE MATTERS OF SUBSTANCE
SUCH AS WITHDRAWAL FROM OCCUPIED TERRITORIES, THE RIGHT
OF ALL STATES IN THE AREA TO LIVE WITHIN SECURE AND
RECOGNIZED BORDERS, AND RECIPROCAL OBLIGATIONS OF THE
PARTIES TO LIVE IN PEACE WITH EACH OTHER.

WHEN WE FIRST BEGAN OUR DELIBERATIONS THE UNITED STATES
MADE IT CLEAR THAT WE WISHED TO AVOID CONFRONTATION AND
TO PRODUCE POSITIVE RESULTS TO AID IN THE SEARCH FOR PEACE.
MANY, WE KNOW, WILL BE DISAPPOINTED THAT WE DO NOT HAVE
A RESOLUTION TO USE AND REFER TO, BUT FOR OUR PART LET
ME SAY THAT WE HAVE NONETHELESS PROFITED FROM THE VARIOUS
VIEWS THAT HAVE BEEN EXPRESSED AND WE HAVE INCREASED OUR
UNDERSTANDING OF THE ENORMOUS COMPLEXITIES BEFORE US ALL.
ARMED WITH THE POSITIVE ELEMENTS THAT HAVE EMERGED,
FORTIFIED BY THE SERIOUSNESS AND CONCERN OF ALL WHO HAVE
PARTICIPATED, THE UNITED STATES PLEDGES TO YOU ALL AND TO
THE UNITED NATIONS THAT WE WILL PERSEVERE IN THE SEARCH
FOR PEACE, THAT WE WILL MAKE USE OF THE FRAMEWORK FOR
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NEGOTIATION THAT HAS BEEN PRESERVED, AND THAT WE WILL DO
OUR BEST. WE NEED THE COOPERATION OF ALL OF YOU TO MAKE
THESE EFFORTS SUCCEED -- I HOPE YOU WILL JOIN US AND HELP
US IN THIS QUEST. UNQUOTE.

SISCO

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